

# STATE OF TENNESSEE DEPARTMENT OF HUMAN SERVICES

JAMES K. POLK BUILDING 505 DEADERICK STREET NASHVILLE, TENNESSEE 37243-1403

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BILL LEE GOVERNOR DANIELLE W. BARNES
COMMISSIONER

September 18, 2019

Steven Jones, Chairman of the Board Lebanon Special School District 397 North Castle Heights Avenue Lebanon, Tennessee 37087-5631

Dear Mr. Jones,

The Department of Human Services (DHS) - Division of Audit Services staff conducted an unannounced on-site monitoring review of the Summer Food Services Program (SFSP) at Lebanon Special School District (Sponsor), Application Agreement 00-109, on August 7, 2019. The purpose of this review was to determine if the Sponsor complied with the *Title 7 of the Code of Federal Regulations* (CFR) applicable parts, provider agreement, and applicable Federal and State regulations.

Based on our review of the Sponsor's records and information provided, the Sponsor had 27 feeding sites operating during the review period. The **Bryars Dowdy SACC, Inman Court, Lake Street Learning Program, Peyton Road,** and **South Side Elementary** feeding sites were selected as the sample sites. In addition, we reviewed all meal counts for all sites operating during the review period.

#### Background

SFSP Sponsors utilize meal count sheets to record the number of breakfast, lunch, supper, and supplement meals served. Meals served by participating Sponsors must meet the minimum guidelines set by the United States Department of Agriculture (USDA) and DHS to be eligible for reimbursement. The SFSP Sponsor reports the number of meals served through the DHS Tennessee Information Payment System (TIPS) for reimbursement.

We inspected meal counts sheets for our test period and reconciled the meals claimed to the meals reported as served for each meal service. We also assessed compliance with civil rights requirements. In addition, we observed meal services at the sample sites during our site visits throughout the review period.

Our review of the Sponsor's records for June 2019 disclosed the following:

# The Sponsor did not have the "And Justice for All" poster displayed at a site during a monitoring visit

#### Condition

During our monitoring visit on June 21, 2019 to the **Bryars Dowdy SACC** site, the "And Justice for All" poster was not displayed.

#### Criteria

The USDA <u>SFSP Administration Guide</u>, page 121, states "All participating sponsors must inform potential participants of the availability of the SFSP. In addition, all sponsors and their sites are required to: Display in a prominent place at the site and in the sponsor's office, the "And Justice for All" poster developed by USDA or approved by FNS;"

#### Recommendation

The Sponsor should ensure that the "And Justice for All" poster is displayed in a prominent position at al feeding sites and in the Sponsor's office as required.

<u>Note</u>: Our observation of the meal services at Inman Court, Lake Street Learning Program, Peyton Road, and South Side Elementary sites during the review period revealed no significant deficiencies.

#### **Technical Assistance Provided**

Technical assistance was neither requested nor provided.

#### **Corrective Action**

The Sponsor must complete the following actions within 30 days from the date of this report:

Prepare and submit a corrective action plan to address the deficiencies identified in this report. The corrective action plan template is attached. Please return the corrective action plan to:

#### AuditServices.CAPS.DHS@tn.gov

If you have questions relative to the corrective action plan please contact:

Allette Vayda, Director of Operations Summer Food Service Program James K. Polk Building 15<sup>th</sup> Floor 505 Deaderick Street Nashville, Tennessee 37243 <u>Allette.Vayda@tn.gov</u> (615) 313-3769

We appreciate the assistance provided during this review. If you have any questions regarding this report, please contact Sean Baker, Audit Director 2, at 615-313-4727 or Sean.Baker@tn.gov.

Sincerely,

Sam O. Alzoubi, OFE Director of Audit Services

#### **Exhibits**

cc: Scott Benson, Superintendent, Lebanon Special School District
Angela Ballard, Child Nutrition Supervisor, Lebanon Special School District
Allette Vayda, Director of Operations, Child and Adult Care Food Programs
Debra Pasta, Program Manager, Child and Adult Care Food Program
Elke Moore, Administrative Services Assistant 3, Child and Adult Care Food Program
Constance Moore, Program Specialist, Child and Adult Care Food Program
Marty Widner, Program Specialist, Child and Adult Care Food Program
Comptroller of the Treasury, State of Tennessee

### Exhibit A

Sponsor: Lebanon Special School District

Review Month/Year: June 2019

Claim Reimbursement Total: \$53,838.37

Site Meal Service Reconciliation and Monitor Activity	Reported on Claim	Reconciled to Documentation
Number of Participating Sites for Breakfast	2	2
Number of Participating Sites for AM Snacks	5	5
Number of Participating Sites for Lunch	22	22
Number of Participating Sites for PM Snacks	1	1
Number of Breakfasts Served	1,664	1,664
Number of Lunches Served	11,535	11,535
Number of Snacks Served	3,675	3,675

### Exhibit B

Site: Byars Dowdy SACC

Site Meal Service Reconciliation and Monitor Activity	Reported on Claim	Reconciled to Documentation
Total Number of Days Food Served	20	20
Number of 1 <sup>st</sup> Lunches Served	570	570
Number of 1 <sup>st</sup> Snacks Served	525	525

### Exhibit C

Site: Inman Court

Site Meal Service Reconciliation and Monitor Activity	Reported on Claim	Reconciled to Documentation
Total Number of Days Food Served	20	20
Number of 1 <sup>st</sup> Lunches Served	361	361

### Exhibit D

### Site: Lake Street Learning Program

Site Meal Service Reconciliation and Monitor Activity	Reported on Claim	Reconciled to Documentation
Total Number of Days Food Served	14	14
Number of 1 <sup>st</sup> Lunches Served	309	309

### Exhibit E

## Site: Peyton Road

Site Meal Service Reconciliation and Monitor Activity	Reported on Claim	Reconciled to Documentation
Total Number of Days Food Served	20	20
Number of 1 <sup>st</sup> Lunches Served	216	216

### Exhibit F

### Site: Southside Elementary

Site Meal Service Reconciliation and Monitor Activity	Reported on Claim	Reconciled to Documentation
Total Number of Days Food Served	16	16
Number of 1 <sup>st</sup> Breakfasts Served	381	381
Number of 1 <sup>st</sup> Lunches Served	343	343

### **Tennessee Department of Human Services**

# **Corrective Action Plan for Monitoring Findings**

Instructions: Please print in ink or type the information to complete this document. Enter the date of birth for each Responsible Principal and/or Individual in Section B. Attach the additional documentation requested. Enter your name, title and date of signature on the last page. Please sign your name in ink. Please return ALL pages of the completed Corrective Action Plan form.

Section A. Institution Information			
Name of Sponsor/Agency/Site: Lebanon Speci District	al School	Agreement No.	SFSP     CACFP     CACFP
Mailing Address: 397 North Castle Heights Ave	enue Lebanon,	Tennessee 37087-56	531
Section B. Responsible Principal(s) and/or I	ndividual(s)		,
Name and Title: Steven Jones, Chairman of the Board		Date of Birth: / /	
Section C. Dates of Issuance of Monitoring	Report/Correc	tive Action Plan	
	<u>-</u>		
Monitoring Report: 9/18/2019	: 9/18/2019		
Section D. Findings			
Findings:			
1. The Sponsor did not have the "And Justice "	for All" poster o	lisplayed at a site dur	ring a monitoring visit
The following measures will be completed with	in <b>30 calendar</b>	davs of my institution	n's receipt of this corrective
action plan:	oo oalollaal	augo or my momento	Tro recorpt of time corrective
Measure No. 1: The Sponsor did not have t monitoring visit	he "And Justi	ce for All" poster di	splayed at a site during a
The finding will be fully and permanently correct Identify the name(s) and position title(s) of the e is fully and permanently corrected:		o will be responsible	for ensuring that the finding
Name:	Po	osition Title:	
Name:	Po	osition Title:	

DHS staff should check the "Forms" section of the intranet to ensure the use of current versions. Forms may not be altered without prior approval. Distribution: OIG and CACFP/SFSP as appropriate RDA: 2341 HS-3187 (Rev. 11-16) Page 1 of 3

Describe below the <b>step-by-step</b> procedures that will be implemented to correct the finding:
When will the procedures for addressing the finding be implemented? Provide a timeline below for implementing the procedures (i.e., will the procedures be done daily, weekly, monthly, or annually, and will they begin?):
here will the Corrective Action Plan documentation be retained? Please identify below:
ow will new and current staff be informed of the new policies and procedures to address the finding (e.g. andbook, training, etc.)? Please describe below:

I certify by my signature below that I am authorized by the institution to sign this document. As an authorized representative of the institution, I fully understand the corrective measures identified above and agree to fully implement these measures within the required time frame. I also understand that failure to fully and permanently correct the findings in my institution's CACFP or SFSP will result in its termination from the program, and the placement of the institution and its responsible principals on the National Disqualified List maintained by the U.S. Department of Agriculture.

Printed Name of Authorized Institution Official:	Position:		
Signature of Authorized Institution Official:	Date:	/	/
Signature of Authorized TDHS Official:	Date:	/	/

#### SUMMER FOOD SERVICE PROGRAM SPONSOR APPEAL PROCEDURES

7 C.F.R. § 225.13 governs appeals in the Summer Food Service Program and the maximum time limit for processing appeals is nineteen (19) calendar days for the Summer Food Service Program as follows:

- 1. The Department shall notify the appellant (Sponsor) in writing of the grounds upon which the Department has based the action. The Department's notice of action shall be sent by certified mail, return receipt requested, and shall also state that the sponsor or food service management company has the right to appeal the Department's action.
- 2. Appealable actions are outlined in 7 C.F.R. § 225.13(a) and are: A denial of an application for participation; a denial of a sponsors request for an advance payment; a denial of a sponsor's claim for reimbursement (except for late submission under 7 CFR § 225 9(d)(6)): the Departments refusal to forward to FNS an exception request by the sponsor for payment of a late claim or a request for an upward adjustment to a claim, a claim against a sponsor for remittance of a payment, the termination of the sponsor or a site, a denial of a sponsor's application for a site, a denial of a food service management company's application for a site; of a food service management 's registration, if applicable.
- 3. The time period allowed for filing the appeal where actions are appealable as specified in 7 C.F.R. § 22513(a) is ten (10) calendars days from the date on which the notice of action sent by certified mail return receipt requested is received.
- 4. The appeal must be in writing and must conform to the requirements outlined in 7 C.F.R. § 225.13(b) (4), which are set forth in number (6) below.
- 5. The address to file an appeal is as follows:

Tennessee Department of Human Services
Appeals and Hearings Division, Clerk's Office
P.O. Box 198996
Nashville. TN 37219-8996
Toll Free. (866) 757-8209
Local (615) 744-3900
Fax. (866) 355-6136
AppealsClerksOffice.DHS@tn.gov

6. The appellant is allowed to refute the charges in the notice of action in person, or by filing written documentation with the review official. If the appeal letter does not specifically request a hearing, a review of written documentation in lieu of a hearing will occur. To be considered, written documentation must be submitted by the appellant within seven (7) calendars days of submitting the appeal. An appellant is allowed the

- opportunity to review information upon which the action described in the notice of action was based.
- 7. If the appellant requested a hearing in the appeal letter, the appellant shall be given at least five (5) calendar days advance written notice by certified mail, return receipt requested, of the date, time, and place of hearing.
- 8. If the appellant requested a hearing in the appeal letter, the hearing will be conducted within fourteen (14) calendar days of the receipt of the appeal. However, the hearing will not be held before the appellant's written documentation is received where the appellant has requested to submit the written documentation. The appellant may retain legal counsel or may be represented by another person. If the appellant institution or sponsoring agency is a corporation, partnership or other legally created entity, then the sponsoring institution or agency must be represented by an attorney. Otherwise, the individual representing the agency will have limited participation in the hearing. If the appellant institution or sponsoring agency is a natural person (not a corporation, partnership or other artificial entity), he/she may retain an attorney, represent themselves or be represented by another person. Failure of the appellant's representative to appear at a scheduled hearing shall constitute the appellant's waiver of the right to a personal appearance before the review official, unless the review official agrees to reschedule the hearing. A representative of the State agency shall be allowed to attend the hearing to respond to the appellant's testimony and written information and to answer questions from the review official. The review officer shall be independent of the original decisionmaking process.
- 9. Within five (5) working days after receiving the written documentation, and where a hearing was not requested in the appeal letter, the administrative review official, based on a full review of the administrative record, will inform the appellant, by certified mail, return receipt requested, of the official's determination.
- 10. Within five (5) working days after the hearing has been held, when a hearing was requested in the appeal letter, the hearing official, based on a full review of the administrative record, will inform the appellant, by certified mail, return receipt requested, of the official's determination.
- 11. 7 CFR. § 225.13(11) requires the Program's administrative action to remain in effect during the appeal process.
- 12. Participating sponsors and sites may continue to operate during an appeal of a termination.
- 13. Reimbursement shall be paid for meals served during the appeal process if the administrative review determination overturns the Program's administrative action that was appealed.

- 14. If the sponsor or site has been terminated for the reason of imminent dangers to the health or welfare of children, the operation shall not be allowed to continue during the appeal process and this reason shall be specified in the notice of action.
- 15. The review official will make a determination based on information provided by the State agency and the appellant, and on Program regulations.
- 16. The determination made by the hearing official is the final administrative determination provided under 7 225.13(12), and will become the Final Order and set forth the time limits for seeking judicial review.